

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO**

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IN THE MATTER OF ADVICE LETTER)
NO. 1906-ELECTRIC OF PUBLIC)
SERVICE COMPANY OF COLORADO)
TO REVISE ITS COLORADO PUC NO. 8-)
ELECTRIC TARIFF TO REVISE)
JURISDICTIONAL BASE RATE) PROCEEDING NO. 22AL-XXXXE
REVENUES, IMPLEMENT NEW BASE)
RATES FOR ALL ELECTRIC RATE)
SCHEDULES, AND MAKE OTHER)
PROPOSED TARIFF CHANGES)
EFFECTIVE DECEMBER 31, 2022.)

DIRECT TESTIMONY OF MEGAN N. SCHELLER

ON

BEHALF OF

PUBLIC SERVICE COMPANY OF COLORADO

NOVEMBER 30, 2022

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TABLE OF CONTENTS

<u>SECTION</u>	<u>PAGE</u>
I. INTRODUCTION, QUALIFICATIONS, PURPOSE OF TESTIMONY, AND RECOMMENDATIONS	3
II. TECHNOLOGY SERVICES – BACKGROUND AND OVERVIEW	7
III. TECHNOLOGY SERVICES BUDGETING AND PLANNING	18
A. Overview of Capital Project Needs.....	18
B. Technology Services Budget Development and Management	24
IV. IT DEFFERAL PROPOSAL	30

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DIRECT TESTIMONY OF MEGAN N. SCHELLER

**I. INTRODUCTION, QUALIFICATIONS, PURPOSE OF TESTIMONY, AND
RECOMMENDATIONS**

Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. My name is Megan N. Scheller. My business address is 401 Nicollet Mall,
Minneapolis, Minnesota 55401.

Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?

A. I am employed by Xcel Energy Services, Inc. (“XES”) as Sr. Director, Product
Management. XES is a wholly owned subsidiary of Xcel Energy Inc. (“Xcel
Energy”), and provides an array of support services to Public Service Company of
Colorado (“Public Service” or the “Company”) and the other utility operating
company subsidiaries of Xcel Energy on a coordinated basis.

Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS PROCEEDING?

A. I am testifying on behalf of Public Service.

1 **Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AND QUALIFICATIONS.**

2 A. As Sr. Director, Product Management, I lead the customer technology portfolio
3 which includes customer facing channels and experiences as well as back end
4 supporting systems and employee tools to serve our customers. I am responsible
5 for the customer technology portfolio, working within internal processes to ensure
6 we are investing in high value solutions for our customers and company. I lead
7 work direction by aligning to a vision, strategy, and roadmap for advancing digital
8 capabilities built with user research and feedback.

9 Prior to March 1, 2022, I was Sr. Director, Customer Brand Strategy,
10 responsible for brand, advertising, customer insights and digital customer
11 experience. In this Direct Testimony, I represent the Xcel Energy Technology
12 Services organization (formerly Business Systems), which performs Xcel Energy's
13 shared Information Technology ("IT") functions. A description of my qualifications,
14 duties and responsibilities is set forth in my Statement of Qualifications at the
15 conclusion of my testimony.

16 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

17 A. The purpose of my Direct Testimony is to provide an overview of the Technology
18 Services area and discuss from a policy perspective how Technology Services has
19 continued to become a more significant part of the Company's operations, even
20 since the Company's last electric rate case, Proceeding No. 21AL-0317E (the
21 "2021 Electric Phase I"). In addition, I support the Company's proposal for a
22 deferral mechanism associated with the IT Aging Technology and Cybersecurity
23 capital categories ("IT Deferral"), which will help mitigate the ongoing under

1 recovery of short-lived IT investments at the same time the need for these
2 investments is growing. I also introduce Mr. Michael O. Remington, who supports
3 the Technology Services area's specific capital additions and operations and
4 maintenance ("O&M") expenses, including those for the Advanced Grid
5 Intelligence and Security ("AGIS") initiative included in the Company's proposed
6 2023 Test Year cost of service that is presented by Company witness Mr. Arthur
7 P. Freitas.

8 **Q. ARE YOU SPONSORING ANY ATTACHMENTS AS PART OF YOUR DIRECT**
9 **TESTIMONY?**

10 A. No. I am not sponsoring any attachments.

11 **Q. WHAT RECOMMENDATIONS ARE YOU MAKING IN YOUR DIRECT**
12 **TESTIMONY?**

13 A. I recommend that the Colorado Public Utilities Commission ("Commission")
14 approve the Company's forecasted capital additions and O&M for the Technology
15 Services area included in the Test Year. I also recommend that the Commission
16 approve the Company's proposed IT Deferral for Technology Services capital
17 additions associated with the Aging Technology and Cybersecurity categories.

18 **Q. PLEASE INTRODUCE OTHER WITNESSES WHO ARE SUPPORTING THE**
19 **COMPANY'S REQUESTS IN THIS PROCEEDING RELATED TO THE**
20 **TECHNOLOGY SERVICES AREA.**

21 A. In addition to my Direct Testimony, the Company is presenting Direct Testimony
22 from Mr. Remington in the Technology Services area. Mr. Remington supports
23 Technology Services plant-in-service additions for 2022 and 2023 and supports

1 Technology Services O&M expenses included in the cost of service. In addition,
2 Mr. Remington supports the Company's request for capital and O&M costs
3 associated with the AGIS initiative.

1 **II. TECHNOLOGY SERVICES – BACKGROUND AND OVERVIEW**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?**

3 A. In this section, I provide an overview of the Technology Services area and the
4 expanding technology needs of the Company. I explain why investment in
5 technology is critical to Public Service’s operations and customer service, and why
6 costs of IT are growing, including how these increasing investments are beneficial
7 to the overall business and our customers.

8 **Q. PLEASE PROVIDE AN OVERVIEW OF THE TECHNOLOGY SERVICES**
9 **BUSINESS AREA.**

10 A. Technology Services is Xcel Energy’s centralized IT organization, providing
11 technology services to support all aspects of the operations of the Xcel Energy
12 operating companies, including Public Service. While some IT projects are specific
13 to an individual operating company and/or to electric or gas jurisdictions, the
14 majority of Technology Services work is completed on an Xcel Energy-wide basis.
15 In this era, it is hard to identify an aspect of Xcel Energy’s operations that
16 Technology Services does not support in some manner.

17 **Q. PLEASE DESCRIBE TECHNOLOGY SERVICES’ KEY FUNCTIONS AND**
18 **RESPONSIBILITIES.**

19 A. The key services Technology Services provides include the following:

- 20 • *Systems Control:* Technology support to our Generation, Transmission,
21 and Distribution business areas to enable management and operation
22 of the electric and gas systems. One of the systems that we maintain is
23 the Outage Management System (“OMS”), which tracks customer
24 outages and dispatches repair crews to restore service. Technology
25 Services also supports the Supervisory Control and Data Acquisition

1 (“SCADA”) system, which is used to monitor the health of the electric
2 and gas transmission and distribution systems.

3 • *Foundational Technology Infrastructure:* Support for each employee’s
4 hardware and software needs, including the provision and maintenance
5 of hardware such as computers, phones, and servers; maintaining and
6 updating operating systems; and providing sufficient data storage
7 capabilities. Technology Services also provides protection from
8 Cybersecurity attacks, including but not limited to computer viruses.

9 • *Customer IT Support:* Hardware and software needed to facilitate
10 interactions with Public Service customers. These activities include
11 maintaining the Xcel Energy website that provides important information
12 to customers about outages, the status of their account, safety,
13 information required by our regulators, and Public Service operations.
14 Technology Services also maintains the Customer Resource System
15 (“CRS”), which is our customer information system, and which generates
16 billing statements to Public Service retail customers on a monthly basis.
17 Technology Services also supports the Interactive Voice Response
18 software that enables interaction with customers via telephone keypad
19 or speech recognition.

20 • *Corporate IT Support:* Technology Services provides IT support for
21 necessary corporate functions such as Human Resources and Financial
22 Management.

23 Along with day-to-day work on the technology we have deployed, Technology
24 Services makes capital investments and incurs O&M expenses to support other
25 business areas and functions across Xcel Energy. Without ongoing investment in
26 technologies, we would lack the tools to operate reliably and securely, support
27 functional decision-making, enable communications and “smart” resources, and
28 protect such fundamentally important resources as our grid, our customer
29 information, our generation management, and our financial data. In this
30 proceeding, Technology Services capital additions include but are not limited to
31 hardware (e.g., desktop and laptop computers, servers, routers, phone systems,
32 radio systems, microwave communication systems, and network equipment),

1 software (computer programs), related technology infrastructure investments, and
2 Cybersecurity solutions that support the Xcel Energy operating companies'
3 business operations. I discuss these in more detail below.

4 **Q. OVERALL, WHAT IS THE IMPORTANCE OF IT TO XCEL ENERGY, AND**
5 **PUBLIC SERVICE?**

6 A. IT investments within a utility company like Public Service are just as essential as
7 investments in poles, wires, meters, and fleet. In today's world, very few large
8 businesses can function in a safe and reliable manner, or provide appropriate
9 customer service levels, without IT investments. For example, the IT and
10 Operational Technology ("OT") convergence, two traditionally separate systems,
11 merges business insights, controls and processes in a single uniform environment.
12 This convergence allows utilities to reduce errors, improve efficiency, enhance
13 workflows, and manage costs. There is an increasing reliance on data enabled by
14 technology to make informed decisions on equipment status, demand load
15 management, and other critical functions in the utility business. Actionable and
16 accurate data are dependent on system integrations to ensure all relevant factors
17 are considered from multiple information sources. IT is also a critical component
18 of effective customer interactions and managing work and employees – whether
19 from a human resources ("HR") or field workflow perspective, and to enable day-
20 to-day functions of the business, such as through the use of laptops, field devices,
21 conference rooms, and other communications equipment.

1 **Q. PLEASE DISCUSS THE CONTINUING EVOLUTION OF TECHNOLOGY**
2 **SERVICES' KEY FUNCTIONS AND RESPONSIBILITIES SINCE THE 2021**
3 **ELECTRIC PHASE I?**

4 A. We have continued to invest in routine maintenance as well as projects to address
5 outstanding business needs, but we have also significantly enhanced our focus on
6 customer experience. In this proceeding, customer experience investments are a
7 focus in 2022 and will continue with further investments for the next several years,
8 as changing customer expectations are requiring us to work to continuously
9 improve and maximize the performance of the tools serving customers (such as
10 MyAccount, contact center agent tools, and other interfaces and support). We are
11 also continuing work on our AGIS initiative, including revisions and upgrades
12 allocated to Public Service as a result of Advanced Distribution Management
13 System ("ADMS") implementation in other jurisdictions, and Advanced Metering
14 Infrastructure ("AMI") head-end software, interfaces and related AMI software
15 solutions to support the AMI meter deployment. The AGIS initiative is discussed
16 in more detail in Mr. Remington's Direct Testimony.

17 **Q. CAN YOU SPEAK MORE BROADLY TO INDUSTRY CHANGES THAT ARE**
18 **AFFECTING UTILITIES' IT NEEDS, RELEVANT TO THE KIND OF WORK THAT**
19 **TECHNOLOGY SERVICES UNDERTAKES?**

20 A. Yes. Technology plays an ever-increasing critical role in enabling utility agility,
21 sustainability and resilience as the energy transition unfolds. Utility company
22 operations and business models are evolving as energy provisioning transforms.
23 Almost every critical aspect of utility companies' business and operations will

1 change in the coming decade. In addition to investing in technologies that will
2 ensure operational resilience during extreme weather conditions and increased
3 demand supply volatility, utilities must modernize their technology portfolios to
4 ensure the business resilience and agility required during the energy transition.
5 The nature of the utility business puts a high premium on safety, business
6 continuity and predictability.

7 In addition, there are other industry changes that are impacting Public
8 Service's IT needs. An example of a particular industry change that is impacting
9 IT is the replacement of fossil fuels as the dominant source of primary energy,
10 which is a significant shift and will involve fundamental redesign of energy systems
11 and IT support. Scaling up alternative energy sources involves addressing major
12 technical challenges.

13 **Q. CAN YOU PROVIDE MORE DETAIL ON THE TYPES OF IT TECHNOLOGY**
14 **SERVICES SUPPORTS AS A RESULT OF CHANGING UTILITY INDUSTRY**
15 **NEEDS, INCLUDING SUPPORTING THE CLEAN ENERGY TRANSITION?**

16 A. Yes. In carrying out Technology Service's key functions and responsibilities
17 described above, important areas that the Company is investing in IT and that
18 reflect industry changes include:

- 19 • Securing technology systems and IT processes to avoid and mitigate
20 constantly evolving and increasingly sophisticated cyber threats.
- 21 • Avoid, limit, and/or contain potential Cybersecurity events, timely
22 discovery of Cybersecurity events, the ability to contain the impact of a
23 potential Cybersecurity event, and timely recovery to normal operations
24 in order to reduce the impact from a Cybersecurity event.

- 1 • IT infrastructure needed to support operational and productivity
2 applications and enable communications. Examples include data
3 center/cloud capabilities to support storage for growing data needs, data
4 integration between technologies to enable analysis and decision-
5 making, support for field worker and remote workforce, including mobile
6 technologies, ensuring resilient systems and disaster recovery
7 capabilities.
- 8 • Operational technologies to assist in managing system demand load,
9 enable critical equipment predictive maintenance, enable field worker
10 mobility, enhance data driven decision-making and comply with
11 regulatory requirements.
- 12 • Customer enablement technologies to support customer mobile
13 interactions, enhanced customer billing and collections capabilities, and
14 provide energy usage insights and other important messaging.
- 15 • Foundational technologies through digital platforms and capabilities to
16 enable device management, integration data management, analytics,
17 application enablement and management, while supporting more agile
18 deployment of new technologies.
- 19 • Advanced grid technology such as meter data analytics to provide
20 insights into operational performance of metering systems, distribution
21 networks and asset loading to help anticipate abnormal events and to
22 avoid asset failures; ADMS to enable a decision support environment to
23 monitor, control and optimize the secure operations of the grid; AMI to
24 enable consumption meters, a two-way communication channel, a data
25 collection engine and a data repository that support all phases of the
26 meter data life cycle; and meter data management (“MDM”)
27 technologies that cleanse, calculate, and provide consumption data.
28 MDM data supports billing, load profiling, forecasting, asset loading,
29 network operation and a variety of analytic use cases.
- 30 • Distributed energy resource management systems (“DERMS”) are
31 software applications that manage distributed energy resources
32 (“DERs”), which are connected to the electric distribution grid. DERMS
33 addresses the uncertainties created by high levels of penetration of
34 DERs such as rooftop solar, by turning DERs into additional control
35 levers to manage distribution network operation and commodity
36 management. It also offers benefits to transmission network operations
37 and flexibility markets.
- 38 • Electric vehicles (“EV”) technology investments needed to support
39 increased EV saturation include capabilities for customer enrollment,

1 scheduling, billing, interactions, and data analytics/reporting, as well
2 support for EV charging infrastructure and associated grid upgrades.

3 **Q. ARE THERE OTHER CHALLENGES UNIQUE TO TECHNOLOGY SERVICES?**

4 A. Yes. Technology changes constantly. As a result, issues with older software or
5 equipment may not seem critical during budget creation but become critical if
6 systems begin to show signs of issues or failure, or no longer serve their intended
7 purpose. Additionally, Cybersecurity threats are constantly in flux and may result
8 in additional investment in a given year to ensure that Cybersecurity tools and
9 resources are responsive to new threats to our information systems. As IT has
10 become increasingly critical to the business, the demand for IT solutions and fixes
11 far outpaces the dollars available to meet those requests. As a result, it is
12 necessary to constantly monitor, and sometimes re-prioritize, the percent of total
13 dollars invested in each capital budget grouping.

14 **Q. ARE PUBLIC SERVICE'S IT NEEDS INCREASING?**

15 A. Yes. There is no doubt that over time, the need for capital investment is increasing
16 in order to effectively manage our business. As I previously discussed, the IT and
17 OT convergence allows utilities like Public Service to reduce errors, improve
18 efficiency, enhance workflows, and manage costs, but the Company is also
19 increasingly relying on data enabled by technology, which helps the Company
20 make informed decisions about critical functions. In turn, such investments drive
21 O&M increases, which include internal and contract labor, vendor services, new
22 licensing and maintenance agreements to support the technology. Additionally,

1 capital and O&M are increasing as both inflation and access to materials and
2 contractors tightens.

3 **Q. HOW ARE THESE INCREASING NEEDS DRIVING TECHNOLOGY SERVICES’**
4 **IT INVESTMENT ON BEHALF OF THE COMPANY AND ITS CUSTOMERS?**

5 A. These needs are driving Technology Services’ IT investments in multiple ways.
6 Technology Services is devoting significant resources to address aging
7 technology, enhancing capabilities, and cyber security initiatives, as I discuss in
8 more detail below. Our aging network infrastructure continues to be a key driver
9 of increased investment and requires attention on an ongoing basis, which is a
10 critical operational foundation required for the Company to provide a safe and
11 reliable product. In addition, we continue to seek out areas that will enhance the
12 Company’s capabilities to provide value to our customers and make it easier for
13 them to do business with the Company.

14 COVID-19 has also impacted Technology Services’ priorities, which has
15 required us to accommodate remote work policies, necessitating increased
16 network support and new work-at-home tools. In some cases, as with other
17 business changes, this has required us to implement projects differently and/or
18 has resulted in some minor delays. The Technology Services area has reflected
19 in its budgets going forward our best estimate of these financial impacts and will
20 continue to adjust as needed to ensure safe and reliable service for our customers
21 as many of our employees have adjusted to the way we work. This is consistent
22 with the approach we would take related to any of the various ways our business
23 may evolve during a given period.

1 **Q. UNDERSTANDING THE COMPANY IS FACING INCREASING IT NEEDS,**
2 **WHAT STEPS DOES THE COMPANY TAKE TO MANAGE AND CONTAIN**
3 **OVERALL IT COSTS?**

4 A. There are various types of IT assets, including software, hardware, and network
5 (communications). All IT assets have a manufacturer recommended timeline in
6 regard to when a technology needs to be upgraded and/or replaced. The typical
7 lifespan of software assets is seven years, but under certain circumstances, it can
8 be extended to 10 or 15 years. Hardware and network assets typically have a life
9 of five years; however, network asset upgrades may be delayed if a more critical
10 technology need arises or to control costs. Technology Services will balance the
11 costs, benefits, and risks of adhering to, or delaying, the manufacturer
12 recommended lifespan – such is the case with the Customer Resource System
13 (“CRS”). CRS was implemented 18 years ago and has exceeded its lifespan; the
14 Company has chosen to continue to ensure system stability and security by
15 remediating issues and adding incremental functionality over the years.
16 Increasingly, CRS lacks the flexibility needed to continue supporting the evolving
17 needs of customer interaction and billing. While CRS has not been updated since
18 the original implementation, the Company is now evaluating a potential
19 replacement or upgrade to mitigate system reliability and functionality risks.

20 Technology Services leverages the Technology Investment Governance
21 (“TIG”) process to prioritize projects through a gated approach to ensure the highest
22 need efforts, but not all, are executed in a given timeframe. Cost control continues
23 as projects are executed through standard project management approaches. I

1 discuss our budgeting process in more detail below and how we manage costs
2 from a budgeting perspective through the TIG process.

3 Finally, costs are also managed through the Company's Sourcing
4 organization to ensure vendor agreements and contracts are negotiated at a
5 competitive rate using a standard Request for Proposal ("RFP") process.

6 **Q. CAN YOU PROVIDE ADDITIONAL INFORMATION ABOUT THE TYPICAL
7 LIFESPAN OF IT ASSETS?**

8 A. Yes. As discussed previously, technology asset lives tend to be short (three to five
9 years for hardware and seven years for most software assets) because in general,
10 the hardware or software is useful for these periods of time. On average, the
11 Company's IT assets need attention more frequently, especially with respect to
12 unexpected technology changes or Cybersecurity threats. These short asset lives
13 impact the Company's ability to recover costs in a timely manner.

14 **Q. HOW DOES THE REGULATORY PROCESS ALIGN WITH THE DEGREE TO
15 WHICH IT ASSETS HAVE SHORTER USEFUL LIVES?**

16 A. By the time we obtain initial recovery of IT assets with shorter lifespans, we are
17 often several years into the investment in the project. For example, it is my
18 understanding that Public Service's current electric rates are based on capital that
19 was placed in service on or before December 31, 2021. For IT projects that were
20 placed in service in early 2022, we are not likely to recover those costs until after
21 rates go into effect sometime in 2023. For projects that went into service in early
22 2022 and have a seven-year lifespan, Public Service is not recovering roughly 20
23 percent of the total projects' costs in depreciation expense. This is of concern to

1 the Technology Services organization, particularly given the extent of the utility's
2 IT needs.

3 **Q. IS THE COMPANY MAKING ANY PROPOSALS IN THIS PROCEEDING TO**
4 **HELP MANAGE THE COSTS OF INCREASING IT NEEDS?**

5 A. Yes. Later in my testimony, I support the Company's proposal to implement a
6 deferral mechanism for IT capital costs associated with Aging Technology and
7 Cybersecurity investments. As I discuss in Section IV of my Direct Testimony, this
8 proposal is intended to mitigate the lag in recovery of these shorter-lived assets
9 and support the Company's need to maintain an appropriate level of IT investment
10 in today's utility landscape.

1 **III. TECHNOLOGY SERVICES BUDGETING AND PLANNING**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR DIRECT TESTIMONY?**

3 A. The purpose of this section of my Direct Testimony is to discuss Technology
4 Services' project development and management processes, along with its capital
5 spending, budgeting, and funding processes.

6 **A. Overview of Capital Project Needs**

7 **Q. WHAT ARE THE PRIMARY DRIVERS OF TECHNOLOGY SERVICES CAPITAL**
8 **ADDITIONS IN 2022 AND 2023?**

9 A. The five key areas that drive Technology Services budget forecasts are:

- 10 • Addressing evolving **Cybersecurity** threats and requirements;
- 11 • Replacing **aging technology**;
- 12 • **Enhancing capabilities** of our business and our ability to serve
13 customers;
- 14 • Advancing and modernizing the **customer experience**, including updating
15 systems through our Customer Experience Transformation Programs; and
- 16 • Developing a more advanced distribution grid through the **AGIS** initiative.

17 **Q. PLEASE DESCRIBE CYBERSECURITY PROJECTS.**

18 A. Investments in Cybersecurity ensure the availability, integrity, and confidentiality
19 of our IT systems, as well as compliance with legal and regulatory obligations.
20 These investments provide prevention, detection, containment, and repair services
21 to protect the Company from cyberattacks and to assist in recovery if such an
22 attack occurs. A good example of the types of Cybersecurity projects that we have
23 implemented is the Multi-factor Authentication project, which deployed a multi-
24 method, multi-level process for the authentication of individuals who attempt to

1 access Xcel Energy's network, as well as ensuring that the device used is
2 compliant from a security perspective.

3 Cybersecurity does not, however, include physical security investments,
4 such as property security. Physical security is part of Shared Corporate Services,
5 and is discussed by Company witness Mr. Adam R. Dietenberger.

6 **Q. PLEASE DESCRIBE AGING TECHNOLOGY PROJECTS.**

7 A. Technology Services supports the operations of the Company with a large and
8 growing IT infrastructure. Information assets are no different from physical assets,
9 although IT assets have generally shorter lives, as I previously mentioned. They
10 are subject to aging, technological obsolescence, and increasing maintenance
11 costs. Technology Services not only completes routine annual refreshes of
12 technology, like replacing computers and printers, but also plans and places in
13 service large IT projects that modernize the Company's IT and address the needs
14 and experiences of our customers and employees. A reasonably up-to-date
15 infrastructure is necessary for the Company to continue to meet increasingly
16 demanding data security, reliability, and compliance requirements, as well as the
17 service expectations of our customers. For example, some aging technologies are
18 not equipped with the most current data security measures, meaning they are more
19 vulnerable to cyberattack. In addition, the recovery of aging technologies after an
20 outage can be compromised if those systems are no longer supported by their
21 vendor. In general, while Technology Services seeks to maximize investments by
22 harvesting the value of existing systems prior to replacing them, there comes a
23 time when we must upgrade our aging systems due to business, reliability, or

1 compliance needs. Aging technology projects include both routine and specific
2 refresh projects that update older IT systems, hardware, and programs. An
3 example of a specific aging technology project is the Core HR Application project,
4 which involves replacement of multiple existing core Human Resources software
5 systems and vendors at Xcel Energy with a single, integrated software solution.
6 Routine projects (or what we also call life cycle management projects) typically
7 involve refreshes of smaller components of technology infrastructure on regular
8 cycles.

9 **Q. PLEASE DESCRIBE ANY ADDITIONAL BENEFITS OF REPLACING OR**
10 **UPGRADING AGING TECHNOLOGIES.**

11 A. Replacing or upgrading aging IT also affords the Company the opportunity to take
12 advantage of certain enhancements or efficiencies of more modern IT, such as
13 automating previously labor-intensive processes in order to reduce labor costs and
14 other employee expenses, such as travel time. Other upgrades make our systems
15 more secure, make them more consistent with existing IT across the Company, or
16 are implemented to maintain compliance with regulations.

17 Another area of IT that must keep pace with current needs is our Company's
18 data storage capabilities. The increasing use of technology across the
19 organization is resulting in the need to store, transmit, and manage ever larger
20 amounts of data, and our systems must be able to keep up with these growing
21 data storage needs. While solutions such as routine information purging and data
22 warehousing can help reduce the impact of this data "explosion," they are not
23 sufficient to fully mitigate it. As a result, we need to increase our storage capacities

1 and the speed and flexibility of our networks, and improve our tools to cost
2 effectively manage our data and information.

3 **Q. PLEASE DESCRIBE PROJECTS THAT ENHANCE CAPABILITIES.**

4 A. Technology can offer the opportunity to improve productivity, enhance
5 communications between systems and between people, and use data more
6 efficiently. Technology Services is constantly evaluating new technologies and
7 helping business areas examine ways to increase efficiencies and enhance
8 communications between systems that benefit the Company and our customers.
9 An example of an enhancing capabilities project is the Strategic Fiber Deployment
10 Project, where the Company will acquire dark fiber optic cable assets in order to
11 better support enterprise network connectivity.

12 **Q. PLEASE DESCRIBE CUSTOMER EXPERIENCE PROJECTS.**

13 A. The customer experience refers to the Xcel Energy customer's direct interactions
14 with the Company, whether by digital platforms, through the call center, or in
15 person. Managing the experience, requires both system tools and customer
16 interfaces that work for the customer, supporting their satisfaction with their service
17 and overall experience with the Company.

18 While all of Technology Services' work puts the customer front and center,
19 prior to 2019 it had been several years since we had invested significantly in
20 primary customer touch points and relationship management tools. In support of
21 the enterprise focus on enhancing customer experience, Xcel Energy launched a
22 specific Customer Experience Transformation ("CXT") program in 2019 to help
23 create smarter and simpler experiences for employees and customers and created

1 a new category called customer enhancements. This multi-year effort is designed
2 to simplify Company technology, transform customer experiences, improve
3 customer satisfaction and employee engagement, and continue to drive more
4 efficient operations. CXT is designed to work strategically on enhancing digital
5 channels, developing a data fabric model and migrating customer and business
6 data into the model, and deploying the foundational components to allow the first
7 two to operate. More specifically, Xcel Energy is utilizing more modern
8 technologies that customers have come to expect through experiences with other
9 companies. This includes interactive websites, account management options, and
10 smart phone applications.

11 As more modern technologies become available for customers, it will be
12 necessary to continue to invest in new capabilities like mobility, data and analytics,
13 and customer relationship management. Front line employees' innovative thinking
14 is being used to align with our customers' needs and expectations.

15 **Q. PLEASE DESCRIBE THE AGIS INITIATIVE AND TECHNOLOGY SERVICES'**
16 **ROLE IN PROVIDING SUPPORT FOR AGIS IN THIS PROCEEDING.**

17 A. The AGIS initiative is a comprehensive plan that will advance the Company's
18 electric distribution system, provide customers with more choices, and enhance
19 the way the Company serves its customers. The foundational programs in the
20 Company's AGIS initiative include: ADMS, including the Geospatial Information
21 System ("GIS"); AMI; the Field Area Network ("FAN"); Intelligent Field Devices that
22 include Fault Location Isolation and Service Restoration ("FLISR"); Integrated Volt-
23 VAR Optimization ("IVVO"); and the Advanced Planning Tool ("APT"). Each of

1 these programs involves a coordinated approach – i.e., planning, design, build,
2 deployment and ongoing support from Technology Services and Distribution. IT
3 integration and Cybersecurity protections are needed to support these
4 technologies.

5 Both Mr. Mino and Mr. Remington support the AGIS initiative because while
6 AGIS is largely a Distribution Business Area initiative, it is also supported by
7 Technology Services. While Mr. Mino's Direct Testimony supports AGIS
8 components related to meter deployment and field devices, Mr. Remington
9 provides specific support for the IT integration necessary to carry out the AGIS
10 initiative. However, many of the same principles around budget development and
11 management that I discuss below also apply to the overall AGIS initiative as
12 presented by Mr. Remington.

13 **Q. TO WHAT EXTENT ARE TECHNOLOGY SERVICES' CAPITAL NEEDS**
14 **READILY PREDICTABLE?**

15 A. While Technology Services undertakes significant long-term planning, in other
16 cases, Technology Services must react quickly to changing IT risks and needs.
17 New Cybersecurity risks and new technologies are emerging all the time, requiring
18 flexibility within Technology Services to respond to those risks and needs. Given
19 the nature of the issues Technology Services responds to, our capital additions
20 tend to vary from year to year. Nevertheless, our overall budget supports our
21 investments in technologies and associated services as necessary to ensure
22 system reliability and security, to facilitate operational decision-making, and to
23 provide the necessary levels of support to our customer and business capability

1 functions. Technology Services is expected to manage its overall capital additions
2 to its capital budget once that budget has been developed, fully-vetted, and
3 approved, even though IT risks and needs constantly change.

4 **B. Technology Services Budget Development and Management**

5 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?**

6 A. In this section, I explain how the Company develops and manages its Technology
7 Services budget, focusing on robust planning and ongoing detailed management.
8 I explain that from a global perspective, we manage to our overall budgets. Within
9 those budgets, however, we must be adaptable so that our work reflects quickly
10 evolving business and customer needs and also successfully carries out a number
11 of larger projects with quite long implementation timelines. This approach is in the
12 public interest because such project management and implementation means we
13 are always working to ensure the proper prioritization of evolving customer and
14 business needs.

15 **Q. HOW DOES TECHNOLOGY SERVICES IMPLEMENT CAPITAL PROJECTS**
16 **FOR PUBLIC SERVICE?**

17 A. Although Technology Services implements some projects specific to individual
18 operating companies, including Public Service, it achieves efficiencies of scale by
19 performing most activities on a system-wide basis. Accordingly, many of the
20 Technology Services projects are planned and budgeted at the Xcel Energy level,
21 allocated or assigned to the appropriate operating companies, and implemented
22 throughout the different operating companies. When projects are developed and
23 implemented solely for Public Service or other individual operating companies, the

1 costs are directly assigned to that utility.¹ In other cases, common projects are
2 allocated across Xcel Energy operating companies. Company witness Ms. Nicole
3 L. Doyle supports the Company's allocation of common capital costs to the Public
4 Service Electric Department. Capital additions in my testimony are stated at the
5 Public Service (Total Company) level, including electric and common projects but
6 excluding any gas-only projects.

7 **Q. HOW DOES TECHNOLOGY SERVICES DETERMINE WHEN AN EXISTING**
8 **APPLICATION OR SYSTEM NEEDS TO BE REPLACED OR UPGRADED?**

9 A. Technology Services works with each of the business areas and operating
10 companies to identify short- and long-term technology needs. The needs typically
11 are greater than the organization's ability to fund them, so Technology Services
12 partners with business leaders to evaluate and prioritize all proposed Technology
13 Services investments. Technology Services strives to maximize technology
14 investment value by maintaining existing systems until the risk and costs
15 associated with keeping these aging technologies in place outweigh the benefits.

16 **Q. PLEASE DESCRIBE THE PROCESS TECHNOLOGY SERVICES USES TO**
17 **PREPARE ITS CAPITAL BUDGETS.**

18 A. More broadly, Mr. Dietenberger explains how the Company establishes overall
19 business area capital spending guidelines and budgets based on financing
20 availability, specific needs of business areas, and the overall needs of the
21 Company. Mr. Dietenberger also explains that generally, there are more projects

¹ The Manchief Onboarding project is such an example, which involves, among other things, transitioning IT assets at the acquired Manchief Electric Generating Station to Xcel Energy IT assets and converting applications functionality to Xcel Energy's systems.

1 and work to be done than Xcel Energy has the capacity to fund, resulting in the
2 need for prioritization and assessment across business areas and operating
3 companies that ultimately results in a capital budget specific to the Company and
4 business areas. Technology Services uses the TIG process to evaluate all
5 proposed Technology Services investments. The TIG process is the Company's
6 IT budget development, project prioritization, and project oversight process, which
7 helps to establish budgets that are reasonable and to manage our capital
8 expenditures accordingly. The TIG process helps ensure Company budgets are
9 reasonably reflective of the projects that will be placed in service during the
10 relevant year or years.

11 As part of the TIG process, key business and IT leaders are accountable
12 for managing demand intake, prioritization, and business outcomes of the IT
13 projects in their portfolios as they move from project inception towards in-service,
14 thereby ensuring that projects comply with IT portfolio and project management
15 requirements. TIG leadership is comprised of executive level and senior business
16 leaders in a partnership with IT leadership. Projects are reviewed so that scope
17 and costs are managed from inception through implementation. The TIG process
18 provides oversight of all IT projects during each phase of project lifecycles.

19 **Q. PLEASE GENERALLY DESCRIBE HOW TECHNOLOGY SERVICES**
20 **DEVELOPS COST ESTIMATES FOR PROPOSED CAPITAL ADDITIONS.**

21 A. When a Technology Services project is in the initial stages of planning, we develop
22 cost and schedule estimates based on internal experience with similar
23 implementations. We then utilize a competitive bid process to ensure that Xcel

1 Energy receives quality service at a fair price, that business value is delivered
2 according to the agreed requirements, and that costs remain in line with the
3 approved budget.

4 **Q. HOW DOES TECHNOLOGY SERVICES MANAGE PROJECT COSTS?**

5 A. After cost estimates are developed, all projects follow the TIG process requiring
6 reviews and approvals of the budget by Business Portfolio Owners, while the
7 portfolio level budgets are approved at the senior leader and executive levels.
8 After these approvals, projects are reviewed monthly to compare budget to actual
9 expenditures. Technology Services and the TIG leaders evaluate deviations to
10 determine whether costs are appropriate. In addition, Technology Services
11 develops action plans to mitigate variations in actual to budgeted expenditures.
12 These mitigation plans may either reduce or delay expenditures to support the
13 overall authorized budget. If authorized budget adjustments are required, they are
14 identified and approved through the TIG process.

15 **Q. HOW DO TECHNOLOGY SERVICES CAPITAL INVESTMENTS AFFECT THE**
16 **COMPANY'S O&M COSTS?**

17 A. Over the past 10 years, approximately, as we entered a new phase of capital
18 investment, our costs began to increase—largely because new IT capital
19 investments typically require additional software licensing fees, other operational
20 costs, including Company labor, and more complex maintenance. Looking ahead
21 to 2023, we anticipate continued cost increases reflecting the addition of new
22 capital investments, replacement of aging technologies, customer experience
23 projects, and AGIS investments. These investments, however, benefit our

1 customers in several respects. First, our customers have benefited from lower
2 O&M and capital costs in previous years where we deferred and avoided
3 technology investments by harvesting maximum value from our current systems.
4 However, we cannot defer investments to replace dated technology or old
5 hardware indefinitely and need to make investments to continue to serve our
6 customers and to protect them and our business from Cybersecurity and system
7 failure risk. Second, our investments in technology help other business areas
8 serve customers efficiently and effectively. Finally, our investments are intended
9 to maintain and enhance our service to customers, including in the ways customers
10 interact with Xcel Energy. Without making these investments, we could not provide
11 reliable, quality service to our customers.

12 **Q. FROM A BUDGETING PERSPECTIVE, PLEASE DISCUSS HOW**
13 **TECHNOLOGY SERVICES MANAGES IT O&M COSTS EFFECTIVELY.**

14 A. The Company establishes business area O&M spending guidelines and budgets
15 based on financing availability, specific needs of business areas, and overall needs
16 of the Company. Overall, we establish a reasonable annual O&M level that allows
17 Technology Services to complete priorities that are important to providing a
18 reasonable level of services to the Company and our customers. During a financial
19 year, Technology Services may need to adjust for changing business impacts,
20 such as updates in technology, customer expectations, operating priorities of the
21 business units across the Company, and the Company finance area. There are
22 times when O&M funds are shifted within Technology Services during the year,
23 typically to address unplanned requirements. Technology Services management

1 monitors actual versus budget expenditures for both capital and O&M efforts on a
2 monthly basis. Deviations are evaluated and action plans are developed to
3 mitigate variations in actual to budgeted expenditures. These mitigation plans may
4 either reduce or delay other expenditures to support the overall authorized budget.
5 If authorized budget adjustments are required, they are identified and approved at
6 an appropriate level of management.

7 **Q. WHAT DO YOU CONCLUDE ABOUT TECHNOLOGY SERVICES OVERALL**
8 **LEVEL OF CAPITAL AND O&M INVESTMENTS?**

9 A. As I discussed, the Company's capital and O&M investments have increased in
10 light of the rising importance of IT in our business. Nonetheless, the kinds of
11 investments that the Company is making are important to meeting our customers'
12 changing energy needs and we are working to ensure reasonable costs for these
13 investments. As specifically shown by Mr. Remington, the Company's overall
14 levels of Technology Services' capital investments for 2022 and 2023 and O&M
15 for the Test Year are reasonable.

1 **IV. IT DEFERRAL PROPOSAL**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?**

3 A. In this section, I provide support for the Company's request for a deferral
4 mechanism associated with the Technology Services Aging Technology and
5 Cybersecurity capital categories (the IT Deferral).

6 **Q. PLEASE EXPLAIN THE COMPANY'S REQUEST FOR AN IT DEFERRAL
7 MECHANISM.**

8 A. The Company respectfully requests the Commission authorize Public Service to
9 defer and track capital costs associated with the Aging Technology and
10 Cybersecurity categories within Technology Services for review and potential
11 recovery in a future rate case. Company witness Ms. Marci A. McKoane describes
12 in more detail the mechanics of the Company's proposed IT Deferral, including the
13 Company's request for interest on deferred amounts.

14 **Q. WHY IS THE COMPANY PROPOSING A DEFERRAL MECHANISM FOR
15 TECHNOLOGY SERVICES CAPITAL ADDITIONS?**

16 A. In general, Technology Services investments affecting Public Service's electric
17 business have significantly increased in recent years due to the need for greater
18 focus on and attention to IT needs within the Company and the customer
19 experience. Our investment evolution continues to see an upward trend in the
20 technology investments needed to keep pace with the emergence of Cybersecurity
21 issues as well as refreshing aging technology and addressing changing customer
22 expectations. These investments are keeping the Company operating, protecting

1 important data, supporting customer service, and helping other areas effectively
2 manage O&M to reasonable levels.

3 More particularly, our aging network infrastructure also continues to be a
4 key driver of increased investment in 2022 and 2023, as shown by Mr. Remington,
5 and requires attention on an ongoing basis, which, as I previously indicated, is a
6 critical operational foundation required for the Company to provide a safe and
7 reliable product. Regarding Cybersecurity, as the number of cyber threats,
8 attacks, and regulatory requirements continues to increase in volume and
9 complexity, it is imperative that the Company establish and maintain the proper
10 tools to protect the integrity and confidentiality of our data and our systems. Public
11 Service has limited choices when it comes to replacing aging systems that are no
12 longer supported by the vendor, unable to be updated due to lack of parts or
13 technology changes, or otherwise out-of-date for utility use. The Company also
14 must be proactive to protect against and respond to Cybersecurity threats, and is
15 subject to compliance obligations to protect utility systems, employee data, and
16 customer data. Further, given the unpredictability of these threats, it is important
17 that these tools and resources continue to change in response to new threats to
18 our information systems.

19 Additional costs to keep up with Aging Technology and addressing
20 Cybersecurity threats could likewise be substantial, as shown in the capital
21 additions forecasts presented by Mr. Remington. As costs continue to rise but cost
22 recovery is on a one- to two-year delay, significant portions of the project costs are
23 never recovered.

1 **Q. YOU MENTIONED THE IMPACTS OF DELAYED COST RECOVERY ON**
2 **SHORT-LIVED IT ASSETS. CAN YOU PROVIDE MORE INFORMATION**
3 **ABOUT THIS CONCERN?**

4 A. Yes. As illustrated below, none of our incremental Aging Technology or
5 Cybersecurity assets for 2022 and 2023 have planned lives longer than 15 years,
6 and roughly 80 percent of the total capital additions for 2023 have anticipated lives
7 of 10 years or less. For 2022, most assets have a useful life of 10 years or less,
8 with the vast majority having lives of 6-7 years. Under these circumstances, even
9 a one- to two-year delay in recovery can reduce overall recovery of the invested
10 costs and associated return by one-third. The proposed deferral will reduce the
11 delay in recovery of such costs.

1

TABLE MNS-D-1
Lives of Aging Technology and Cybersecurity Assets
Public Service (Total Company)
(Dollars in millions)

Category	Depreciation Group	Depreciable Life	2022			2023
			Actuals	Forecast	Total	(Forecast)
Aging Technology	PSC-Common General Network Equipment	6	\$12.1	\$31.7	\$43.7	\$34.7
	PSC-Common Software-Foundational	3	-	-	\$0.0	-
	PSC-Common Software-General	7	\$3.6	\$16.7	\$20.3	\$35.3
	PSC-Common Software-Long Term	10	-	\$9.3	\$9.3	\$1.0
	PSC-Electric General Communication Equipment	15	\$0.1	\$0.1	\$0.2	\$21.1
	PSC-Electric General Network Equipment	6	\$0.0	\$3.4	\$3.4	\$2.3
	PSC-Electric Software-Foundational	3	\$0.0	\$0.0	\$0.0	\$0.0
	PSC-Electric Software-General	7	\$0.6	\$0.5	\$1.1	\$10.5
Aging Technology	Total		\$16.4	\$61.7	\$78.0	\$105.0
Cyber Security	PSC-Common General Communication Equipment	15	\$0.0	-	\$0.0	-
	PSC-Common General Network Equipment	6	\$0.2	\$0.4	\$0.6	\$2.6
	PSC-Common Software-Foundational	3	-	-	\$0.0	-
	PSC-Common Software-General	7	\$6.0	\$5.4	\$11.4	\$6.1
	PSCo Common Software-Long Term	10	-	\$0.4	\$0.4	\$0.0
	PSC-Electric General Network Equipment	6	\$0.0	\$0.0	\$0.0	\$0.0
Cyber Security	Total		\$6.2	\$6.2	\$12.4	\$8.7
	Grand Total		\$22.6	\$67.9	\$90.4	\$113.7

1 **Q. ARE NECESSARY IT CAPITAL ADDITIONS IN AGING TECHNOLOGY AND**
2 **CYBERSECURITY CONSISTENT YEAR-OVER YEAR?**

3 A. No. IT investment levels vary year over year depending on the needs of existing
4 technology systems and when particular capital projects are placed in service.
5 Table MNS-D-2 below illustrates this variability, before allocations to individual
6 operating companies:

7 **TABLE MNS-D-2**
Technology Services 2017 to 2023 Capital Additions
(Xcel Energy Total Enterprise)
(Dollars in millions)

Category	2017	2018	2019	2020	2021	2022	2023
Aging Technology	\$131	\$149	\$179	\$144	\$178	\$237	\$351
Cyber Security	\$20	\$21	\$12	\$23	\$11	\$40	\$30
Total Additions	\$151	\$170	\$192	\$167	\$188	\$277	\$380

8 This table illustrates the variability of IT capital additions over time. For example,
9 as discussed by Company witness Mr. Remington, the Company is placing certain
10 large projects in service, including the Company's Dynamic EMS (DEMS)
11 Environment Phase 4 and a major refresh of annual Microsoft software licenses
12 for years 2023-2028 to reflect the Windows 11 operating system. The variability
13 of Company and customer needs and of project completion, particularly for
14 discrete large projects, in turn causes variability in annual capital additions.

15 **Q. HOW DOES THE COMPANY PROPOSE TO DEFER AND TRACK IT COSTS?**

16 A. The Company proposes to track and defer recovery of depreciation expense and
17 interest at the Company's weighted average cost of capital ("WACC") associated
18 with incremental Aging Technology and Cybersecurity electric capital additions
19 placed in service between January 1, 2024 (or otherwise at the end of the Test

1 Year approved by the Commission), and the implementation of final rates in our
2 next rate case. These costs would then be available for examination of their
3 reasonableness in the Company's next case, at which time the appropriate
4 recovery period could also be determined.

5 **Q. PLEASE SUMMARIZE WHY IT WOULD BE REASONABLE FOR THE**
6 **COMMISSION TO APPROVE THE PROPOSED IT DEFERRAL.**

7 A. For the reasons I identify above, the Company's proposed IT Deferral would
8 provide a reasonable way to track Technology Services' costs associated with
9 Aging Technology and Cybersecurity capital needed to ensure safe and reliable
10 service for our customers, reducing lag in recovery while enabling review of actual
11 costs in a future case. As I have discussed, Cybersecurity investments ensure the
12 availability, integrity, and confidentiality of our information systems and are
13 necessary to ensure we meet our legal and regulatory obligations and risk
14 management objectives. Our Aging Technology investments ensure that our
15 systems are reasonably up-to-date in order to continue to meet increasingly
16 demanding data security, reliability, and compliance requirements, in addition to
17 service expectations of our customers. Costs associated with these capital
18 investments tend to have shorter lifespans, have increased, and are often not
19 readily predictable. A deferral will reduce regulatory lag associated with these
20 assets that generally have shorter accounting lives compared to other Company
21 assets, while allowing parties to evaluate actual investments for potential recovery
22 in a future rate case.

1 Q. **DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

2 A. Yes, it does.

Statement of Qualifications

Megan N. Scheller

Megan Scheller is the Sr. Director of Product Management, leading the Customer Technology Portfolio, for Xcel Energy Services Inc. Megan is responsible for defining the roadmap, vision, and prioritization of the product portfolio based on value for the customer. She utilizes user experience design, customer sentiment, and business value to prioritize work to achieve key results, and adjusts the plan to meet the evolving needs of the customer and business.

Megan has 16 years of experience in the field of Customer Experience and Strategy, with 11 of those years in a management role. She joined Xcel Energy in October 2006 where she began her career in developing and marketing Energy Efficiency programs. In 2013 Megan launched the Customer Experience organization which quickly evolved into driving new digital experiences to meet evolving customer expectations. In 2016 Megan added the development of the voice of the customer insights program along with our brand and advertising strategy and execution to her scope. In 2019, Megan used her expertise to lead the Customer Experience Transformation in the simplification of our technology and the development of new channels and experiences for our customers. Megan has recently joined the Technology Services organization and is using her knowledge and experience of applying strategic planning and value to technology planning.

Megan graduated from the University of St Cloud Minnesota where she earned a bachelor's degree in Advertising and Marketing. She earned a Master's in Business Administration degree from Capella University.

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO

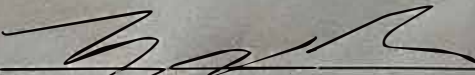
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IN THE MATTER OF ADVICE LETTER)
NC). 1906- ELECTRIC OF PUBLIC)
SERVICE COMPANY OF COLORADO)
TO REVISE ITS COLORADO PUC NO.)
8-ELECTRIC TARIFF TO REVISE)
JURISDICTIONAL BASE RATE) PROCEEDING NO. 22AL-XXXXE
REVENUES, IMPLEMENT NEW BASE)
RATES FOR ALL ELECTRIC RATE)
SCHEDULES, AND MAKE OTHER)
TARIFF PROPOSALS EFFECTIVE)
DECEMBER 31, 2022.)

AFFIDAVIT OF MEGAN N. SCHELLER
ON BEHALF OF
PUBLIC SERVICE COMPANY OF COLORADO

I, Megan N. Scheller, being duly sworn, state that the Direct Testimony and attachments were prepared by me or under my supervision, control, and direction; that the Direct Testimony and attachments are true and correct to the best of my information, knowledge and belief; and that I would give the same testimony orally and would present the same attachments if asked under oath.


Dated at Minneapolis, Minnesota, this 22 day of November, 2022.



Megan N. Scheller
Senior Director, Project Management

Subscribed and sworn to before me this 22 day of November, 2022.





Notary Public

My Commission expires 01-31-2022